

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-09 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

GAC-01 SSC-01 RSR-01 /095 W
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P R 141511 Z APR 73

FM AMEMBASSY PARIS

TO SECSTATE WASHDC PRIORITY 9240

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY MOSCOW

AMEMBASSY ROME

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USMISSION EC BRUSSELS

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C O N F I D E N T I A L SECTION 1 OF 3 PARIS 10472

POUCHED: BORDEAUX, LYON, MARSEILLE, MARTINIQUE, NICE, STRASBOURG

E. O.: 11652: GDS

TAGS: PGOV, PFOR, FR

SUBJ: MESSMER ROUNDS OUT NEW GOVERNMENT

REF: PARIS 10177

1. SUMMARY. AS EXPECTED, PRIME MINISTER MESSMER WON
NATIONAL ASSEMBLY VOTE OF CONFIDENCE FOR GOVERNMENT PROGRAM
ON APRIL 11. IMMEDIATELY FOLLOWING VOTE, GOVERNMENT NAMED
SIXTEEN STATE SECRETARIES. THESE POSITIONS ARE FILLED BY
"JUNIOR MINISTERS" WHO, RATHER THAN SERVING AS ACROSS- THE- BOARD
DEPUTIES TO SENIOR MINISTERS, ARE GENERALLY GIVEN RESPONSIBILITY
FOR SPECIFIC AREAS OR PROBLEMS. POLITICAL BALANCE AMONG THREE
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GOVERNMENT COALITION PARTIES REMAINS BASICALLY UNCHANGED AND NO REFORMERS ARE INCLUDED IN GOVERNMENT. HOWEVER, A NUMBER OF PROGRESSIVE, YOUNGER GOVERNMENT COALITION PARTY LEADERS WERE BROUGHT IN. END SUMMARY.

2. FOLLOWING THREE DAYS OF DEBATE, NATIONAL ASSEMBLY VOTED CONFIDENCE IN MESSMER'S GOVERNMENT PROGRAM 254 TO 206. TWENTY NEWLY-NAMED MINISTERS UNABLE TO VOTE, AS WERE THEIR REPLACEMENTS (SUPPLEANTS), WHO PRIN

LIGHT OF REPORT IN ROME'S 6968 (16 NOV 72) THAT ITALIAN FONOFF WOULD AWAIT SIGNATURE OF SAFEGUARDS AGREEMENT BEFORE PLOTTING NEXT STEPS, THIS WOULD SEEM PARTICULARLY APPROPRIATE OCCASION TO SEEK FURTHER CLARIFICATION OF ITALIAN PLANS.

2. WE WISH TO AVOID ANY APPEARANCE OF PRESSING EURATOM COUNTRIES SO SOON AFTER THEY HAVE SUCCESSFULLY ACHIEVED SAFEGUARDS AGREEMENT; ON THE OTHER HAND, WE BELIEVE IT DESIRABLE AT THIS TIME TO REAFFIRM OUR CONTINUED INTEREST IN EARLY RATIFICATION OF NPT. SECRETARY ROGERS' STATEMENT DISTRIBUTED TO PRESS APRIL 6 (QUOTED BELOW) IS AUTHORITY STATEMENT OF US APPRECIATION FOR EURATOM-IAEA SAFEGUARDS AGREEMENT AND OF IMPORTANCE WE CONTINUE TO ATTACH TO EARLY RATIFICATION OF NPT BY EURATOM COUNTRIES AND OTHERS.

3. BEGIN QUOTE: THE SECRETARY IS PLEASED TO NOTE THAT AN IMPORTANT MILESTONE HAS BEEN REACHED IN THE IMPLEMENTATION OF THE NUCLEAR NON-PROLIFERATION TREATY. WE WELCOME THE SIGNING IN BRUSSELS YESTERDAY OF AN AGREEMENT ON INTERNATIONAL SAFEGUARDS BETWEEN THE INTERNATIONAL ATOMIC ENERGY AGENCY AND THE EUROPEAN COMMUNITIES, THE
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FEDERAL REPUBLIC OF GERMANY, ITALY, BELGIUM, THE NETHERLANDS, LUXEMBOURG, DENMARK, AND IRELAND. THE AGREEMENT WILL FULFILL THE SAFEGUARDS REQUIREMENTS OF THE TREATY WHILE MAKING EFFECTIVE USE OF THE EXISTING SAFEGUARDS SYSTEM IN THE EUROPEAN COMMUNITIES. (NEW PARA) WE WOULD LIKE TO TAKE THIS OCCASION TO REAFFIRM THE IMPORTANCE WHICH THE UNITED STATES ATTACHES TO THE BROADEST POSSIBLE ADHERENCE TO THE NON-PROLIFERATION TREATY. IT IS HOPED THAT THE AGREEMENT SIGNED YESTERDAY WILL LEAD TO PROMPT ADHERENCE TO THE TREATY BY ALL OF THE COUNTRIES INVOLVED, AND ENCOURAGE OTHERS TO BECOME PARTIES TO THE TREATY IN

THE NEAR FUTURE. END QUOTE.

4. ACTION ADDRESSEES SHOULD BRING THIS STATEMENT TO ATTENTION OF HIGHEST APPROPRIATE LEVEL OF THEIR FOREIGN OFFICES. SINCE TEXT WAS CARRIED APRIL 6 BY EUROPEAN PRESS SERVICE OF USIA AND REPEATED TO USIS TOKYO APRIL 11, SOME OF FOREIGN OFFICES CONCERNED MAY ALREADY BE AWARE OF SUBSTANCE. WE NEVERTHELESS BELIEVE IT DESIRABLE TO PROVIDE TEXT OFFICIALLY AND UTILIZE OCCASION TO INQUIRE ABOUT CURRENT DEVELOPMENTS AND PLANS RE RATIFICATION.

5. FOR TOKYO: IF YOU CONSIDER IT APPROPRIATE, YOU MAY RECALL EARLIER GOJ INTEREST (TOKYO 1871, LIMDIS, NOTAL) IN HIGH- LEVEL US REAFFIRMATION OF US SUPPORT FOR NPT. WE BELIEVE SECRETARY' S STATEMENT IS RESPONSIVE TO THIS SUGGESTION AND HOPE STATEMENT WILL PROVE HELPFUL TO GOJ IN ITS RATIFICATION PROCESS.

6- FOR CAPE TOWN- IN CONVEYING SECRETARY' S STATEMENT, WE SUGGEST YOU POINT OUT THAT WE BELIEVE SUCCESSFUL NEGOTIATION OF EURATOM AGREEMENT, WHICH INDICATES EURATOM' S SATISFACTION THAT INSPECTIONS OF ENRICHMENT PLANTS WILL BE ACCEPTABLY NON- INTRUSIVE, SHOULD LARGELY ALLEVIATE SAG CONCERNS OVER SAFEGUARDS ISSUE, THEREBY FACILITATING SA ADHERENCE TO NPT. IF IN YOUR JUDGMENT

IT WOULD BE USEFUL TO DO SO, YOU MIGHT ALSO DEVELOP LINE REPORTED IN IAEA 6395 (12 SEP 72), PARA 4, NAMELY THAT SOUTH AFRICA WOULD BE IN GOOD COMPANY IF IT NOW MOVED TO ADHERE TO NPT ALONG WITH EURATOM COUNTRIES.
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7. RESPONSES TO THIS MESSAGE SHOULD BE REPEATED INFO TOKYO. ROGERS

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INFO OCT-01 IO-12 ADP-00 CIAE-00 DODE-00 PM-09 H-02 INR-10

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P R 141511 Z APR 73

FM AMEMBASSY PARIS

TO SECSTATE WASHDC PRIORITY 9241

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

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C O N F I D E N T I A L SECTION 2 OF 3 PARIS 10472

B. CHRISTIAN BONNET, 47 (IR), SECRETARY OF STATE FOR EQUIPMENT, HOUSING AND TERRITORIAL DEVELOPMENT -- BONNET WAS FIRST ELECTED DEPUTY IN THE FOURTH REPUBLIC ON THE MRB TICKET, (A CHRISTIAN DEMOCRATIC CENTRIST PARTY.) HE JOINED THE INDEPENT REPUBLICANS IN THE MID-1960' S. HE IS A PROTEGE OF IR MINISTER OF INTERIOR RAYMOND MARCELLIN. HE HAS IN THE PAST BEEN OUTSPOKEN IN PRIVATE CONVERSATIONS IN CRITICIZING GENERAL DE GAULLE AND IN EXPRESSING HIS SATISFACTION WITH PRESIDENT POPMIDOU S MORE PRAGMATIC APPROACH TO PROBLEMS. HE HAS REPRESENTED THE SAME CONSTITUENCY IN BRITTANY SINCE 1956. HE IS ALSO REPUTED TO BE A DYNAMIC AND PROGRESSIVE MAYOR OF THE CITY OF CARNAC.

C. JACQUES LIMOUZY, 47, (UDR), SECRETARY OF STATE FOR NATIONAL EDUCATION -- AFTER GRADUATING FROM THE ECOLE NATIONALE D' ADMINISTRATION (ENA) IN 1955 , LIMOUZY ENTERED THE CAREER PRE-CONFIDENTIAL

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FECTIONAL SERVICE. UNTIL 1966 HE SERVED IN VARIOUS PREFECTURES WITH SEVERAL ASSIGNMENTS IN ALGERIA AND A TWO- YEAR TOUR AS SOUS-PREFET FOR THE REGION OF PICA OHIBITED BY CONSITUION FROM PARTICIPATING IN ASSEMBLY WORK FOR THIRTY DAYS. THUS, 254 VOTES REPRESENTED NEARLY

FULL SUPPORT OF GOVERNMENT COALITION DEPUTIES PRESENT AND ABLE TO VOTE. THE 206 VOTES AGAINST GOVERNMENT INCLUDED 73 COMMUNISTS, 102 SOCIALISTS AND LEFT RADICALS, 28 REFORMERS AND 3 INDEPENDENTS. 206 IS THUS ALMOST MAXIMUM STRENGTH OF OPPOSITION IN THE ASSEMBLY AS THE NEW PARLIAMENTARY SESSION GETS UNDER WAY. REFORMERS SAID THEY VOTED AGAINST GOVERNMENT NOT BECAUSE THEY OPPOSE SPECIFICS OF MESSMER'S PROGRAM BUT BECAUSE IT INDICATES NO NEW DIRECTIONS ON EUROPEAN UNITY AND REGIONAL REFORM. BARRING SOME DIVISIVE, UN-FORESEEN EVENT OR ISSUE WHICH WOULD CAUSE STRENGTH OF GOVERNMENT COALITION TO ERODE, FIRST VOTE INDICATES THAT GOVERNMENT CAN COUNT ON COMFORTABLE WORKING MAJORITY IN THE ASSEMBLY.

3. FOLLOWING VOTE OF CONFIDENCE SIXTEEN STATE SECRETARIES WERE NAMED. NINE OF THESE ARE PARTICIPATING IN GOVERNMENT FOR FIRST TIME. THEY INCLUDE: PAUL DIJOUR (IR), SECRETARY OF STATE TO PRIME MINISTER; PIERRE MAZEAUD (UDR), SECRETARY OF STATE TO PRIME MINISTER; PIERRE VERTADIER (UDR), SECRETARY OF STATE TO MINISTER OF INTERIOR; AYMAR ACHILLE- FOULD (CENTER UNION), SECRETARY OF STATE TO MINISTER OF ARMED FORCES; MADAM SUZANNE PLOUX (UDR), SECRETARY OF STATE FOR NATIONAL EDUCATION; AIME PAQUET (IR), SECRETARY OF STATE FOR EQUIPMENT AND HOUSING AND TERRITORIAL DEVELOPMENT; HENRI TORRE (UDR), SECRETARY OF STATE FOR SCIENTIFIC AND INDUSTRIAL DEVELOPMENT; OLIVER STIRN (UDR), SECRETARY OF STATE IN CHARGE OF RELATIONS WITH PARLIAMENT; JEAN-
*4-:98 \$3,8-7 (NON- PARLIAMENTARIAN) - SECRETARY OF STATE FOR FOREIGN AFFAIRS. SEVEN OTHERS HAVE SERVED IN PREVIOUS FIFTH REPUBLIC GOVERNMENTS: JEAN DE LIPKOWSKI (UDR), SECRETARY OF STATE FOR FOREIGN AFFAIRS ; JEAN- PHILLIPE LECAT (UDR), SECRETARY OF STATE FOR FINANCE (BUDGET); JACQUES LIMOUZY (UDR), SECRETARY OF STATE FOR NATIONAL EDUCATION; MARIE- MADELEINE DEINESCH (UDR), SECRETARY OF STATE FOR PUBLIC HEALTH; PIERRE BILLECOCQ (UDR) - SECRETARY OF STATE IN CHARGE OF TRANSPORTATION; CHRISTIAN BONNET
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(IR), SECRETARY OF STATE FOR EQUIPMENT AND HOUSING AND TERRITORIAL DEVELOPMENT; CHRISTIAN PONCELET (UDR), SECRETARY OF STATE FOR LABOR.

4. ELEVEN OF THE SECRETARIES OF STATE ARE UDR, THREE ARE INDEPENDENT REPUBLICANS, ONE BELONGS TO THE CENTER UNION PARTY AND ONE (JEAN- FRANCOIS DENIAU) IS NON- POLITICAL. FOR THE ENTIRE GOVERNMENT, 22 MINISTERS AND 16 STATE SECRETARIES, THE POLITICAL BREAKDOWN IS: UDR - 24; INDEPENDENT REPUBLICANS - 7; CENTER UNION - 3; INDEPENDENT - 1; NON- POLITICAL - 3. THIS REPRESENTS A SLIGHT INCREASE IN THE RELATIVE STRENGTH OF THE INDEPENDENT REPUBLICANS WHO NUMBERED ONLY FIVE IN THE LAST GOVERNMENT.

5. BIO AND COMMENT ON NEW STATE SECRETARIES AT FOREIGN AFFAIRS AND DEFENSE REPORTED SEPARATELY.

A. JEAN- PHILLIPE LECAT, 37 (UDR), SECRETARY OF STATE FOR FINANCE (BUDGER). AN HONOR GRADUTE OF THE ECOLE NATIONALE D' ADMINISTRATION (ENA) AND A LAWYER BY TRAINING. LECAT ENTERED THE CIVIL SERVICE IN 1963 AS AN AUDITOR AT THE COUNCIL OF STATE, ONE OF THE MOST PRESTIGIOUS POSITIONS TO WHICH A YOUNG ENA GRADUATE CAN ASPIRE. HE IS A PROTEGE OF PRESIDENT POMPIDOU AND SERVED AS HEAD OF POMPIDOU' S PRIME MINISTERIAL CABINET FROM 1966 TO 1968. IN 1968 LECAT WAS ELECTED TO THE NATIONAL ASSEMBLY FROM BEAUNE AND WAS REELECTED BY AN IMPRESSIVE MARGIN IN MARCH 1973. IN THE GOVERNMENT RESHUFFLE JULY 1972, LECAT WAS NAMED SECRETARY OF STATE TO THE PRIME MINISTER AND WAS THE GOVERNMENT' S PRESS SPOKESMAN. LECAT HAS BEEN PROMINENT IN UDR PARTY AFFAIRS AS ONE OF THE LEADERS OF THE PARTY' S PROGRESSIVE WING. HE IS COMPLETELY LOYAL TO PRESIDENT POMPIDOU. HE VISITED US IN 1971 AS A LEADER GRANTEE. (COMMENT: MANY OBSERVERS THOUGHT LECAT WOULD BE PROMOTED TO FULL MINISTERIAL RANK THIS TIME. WE ARE TOLD PRESIDENT POMPIDOU SERIOUSLY CONSIDERED NAMING HIM MINISTER FOR RELATIONS WITH PARLIAMENT BUT DECIDED LECAT NEEDS MORE SEASONING. DEALING WITH THE BUDGET, LECAT WILL FACE DIFFICULT TECHNICAL PROBLEMS AND HIS ASSIGNMENT THERE IS ALSO REGARDED AS A TEST OF HIS MANAGERIAL TALENTS. ACCORDING TO OUR SOURCES, IF LECAT DOES WELL IN THIS JOB, THE PRESIDENT WILL MOVE HIM TO A MAJOR MINISTRY IN TWO OR THREE YEARS.

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INFO OCT-01 IO-12 ADP-00 CIAE-00 DODE-00 PM-09 H-02 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

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P R 141511 Z APR 73

FM AMEMBASSY PARIS

TO SECSTATE WASHDC PRIORITY 9242

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

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C O N F I D E N T I A L SECTION 3 OF 3 PARIS 10472

K. PIERRE BILLECOCQ, 51, (UDR) - SECRETARY OF STATE FOR TRANSPORT -- BILLECOCQ WAS SECRETARY OF STATE FOR COOPERATION AT THE QUAI IN THE LAST GOVERNMENT. HE IS POLITICALLY CLOSE TO OLIVER GUICHARD, UNDER WHOM HE SERVED AS SECRETARY OF STATE WHEN GUICHARD WAS EDUCATION MINISTER (1969-72). BILLECOCQ WAS BORN IN ITALY, THE SON OF A FRENCH DIPLOMAT AND WAS PARTLY EDUCATED ABROAD, NOTEABLY IN LONDON. HE IS A GRADUATE OF ENA. HIS EARLY GOVERNMENT SERVICE INCLUDED POSITIONS IN THE FINANCE MINISTRY, IN THE CABINET OF PRIME MINISTER PIERRY PFLIMLIN AND AT THE FRENCH EMBASSY IN MOROCCO, WHERE HE SERVED AS FINANCIAL COUNSELOR. IN 1962 HE ENTERED PRIVATE BUSINESS AND BECAME A SPECIALIST IN INDUSTRIAL DEVELOPMENT PROBLEMS. HE HAS PLAYED AN IMPORTANT ROLE IN THE INDUSTRIAL DEVELOPMENT OF NORTHERN FRANCE. HE WAS FIRST ELECTED DEPUTY (UDR) IN 1968 AND WAS REELECTED IN 1973. BILLECOCQ IS A MODERATE GAULLIST AND WELL- DISPOSED TOWARD
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THE U. S. (HE HAS A BRONZE STAR MEDAL FOR SERVICE WITH U. S. FORCES IN WORLD WAR II).

L. OH
POSSESSION OF VARIOUS FORGED AND INVALID IDENTIFICATION PAPERS.

3. AT PRESENT, NEITHER EMBASSY NOR DAO IS AWARE OF PROCEDURES TO BE FOLLOWED FOR RETURN OF DESERTERS TO US MILITARY AUTHORITIES. PROBLEM IS ACUTE IN THAT VIETNAMESE AUTHORITIES HAVE INFORMED US THAT THEIR JAILS ARE BECOMING SO CROWDED WITH AMERICAN DRIFTERS, DESERTERS AND PETTY CRIMINALS THAT GVN SOON MAY BE FORCED TO TURN SOME OF THEM LOOSE EVEN THOUGH US AUTHORITIES UNPREPARED TO RECEIVE THEM INTO CUSTODY. AT SAME TIME, NATIONAL POLICE ARE NOW CONTEMPLATING MOUNTING LARGE- SCALE RAIDS AGAINST AMERICAN DESERTER/ DRIFTER COMMUNITY KNOWN AS " SOUL ALLEY" NEAR TAN SON NHUT. WE ANTICIPATE THAT SUCH RAIDS WILL TURN UP NUMBER OF AMERICANS AGAINST WHOM GVN MAY BRING CRIMINAL CHARGES AND WHO MAY BE REQUIRED TO SERVE JAIL SENTENCES IN RVN BEFORE BEGIN RETURNED TO US AUTHORITIES. HOWEVER, MAJORITY OF THOSE APPREHENDED ARE LIKELY TO BE FORMER DOD CONTRACTOR EMPLOYEES OR DESERTERS CHARGEABLE ONLY WITH LACK OF VALID VISA AND RELEASED AFTER A FEW DAYS. NEARLY ALL SUCH MEN ARE ADDICTS AND SUPPORT THEMSELVES BY DRUG PEDDLING,

THEFT, AND BLACK MARKET ACTIVITIES. IF GVN RELEASES THEM AND US UNABLE TO RECEIVE THEM INTO CUSTODY THEY WILL ASSUREDLY RETURN TO THESE MEANS OF LIVELIHOOD AND TO PREYING ON AMERICAN COMMUNITY HERE.

4. 4. ACTION REQUESTED: REQUEST DEPARTMENT COORDINATE WITH DOD AND PROVIDE GUIDANCE ON HOW DESERTERS APPREHENDED BY GVN MAY BE RETURNED TO APPROPRIATE US MILITARY AUTHORITY. WE RECOMMEND THAT SPECIAL MAC FLIGHTS WITH ACCOMPANYING SECURITY PERSONNEL BE SET UP TO RETURN DESERTERS TO US JURISDICTION. WE ALSO STRONGLY URGE THAT AUTHORIZATION BE GRANTED SO THAT SUCH FLIGHTS MAY ALSO TRANSPORT FORMER DOD/ AMERICAN FORCES PERSONNEL WHOM GVN HAS DECLARED UNDESIREABLE AND WISHES TO DEPORT. AT PRESENT WE ARE AWARE OF SOME FIFTEEN SUCH NON- DESERTER INDIVIDUALS BEING HELD IN VIETNAMESE IMMIGRATION JAIL. BUNKER

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